

CO₂ storage; Legislation and risk management In the Netherlands

CCOP Meeting – Phuket 2010



Gijs Remmelts

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- Introduction
- The Netherlands in a nutshell
- Legislation
- Risk management
- Barendrecht project





Netherlands Organisation for Applied Scientific Research



- 4500 employees

Geosciences and energy

- Applied geosciences
- Geological Survey of the Netherlands
- Consultant for Ministry of Economic Affairs on mining activities

- 20 years of experience in CCS (National and European projects)

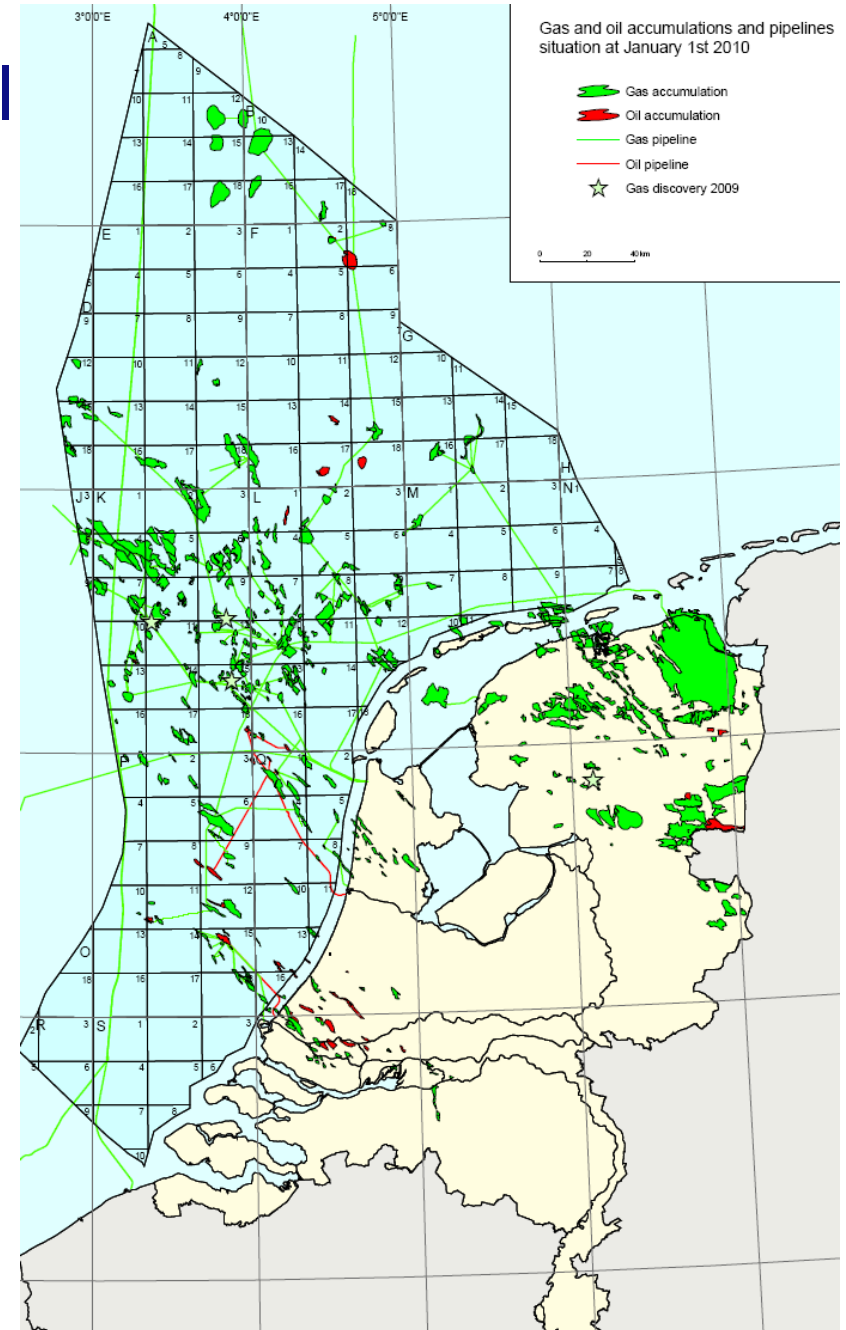


The Netherlands in a nutshell

- Gas producer
(GIIP 4500 BCM, 70 BCM/y)
- 4 UGS facilities !
- End of gas production many gas fields in coming decades
- Practical storage capacity CO₂:
>2000 Mton in depleted gas fields

Gas fields more suitable than aquifers

- GF: better defined
- GF: proven sealing capacity (CH₄)
- GF: dynamic behavior known
- GF: more efficient:
(less rock volume, energy, pressure)
- GF: existing infrastructure



Current CCS projects in the Netherlands

- Pilot on K12B
 - Started in 2004, ongoing
 - CO₂ (13%) produced is reinjected
 - Total 70kT CO₂ injected till 1-1-10
- Pilot storage project Barendrecht (+Ziedewij)
 - Start injection 2011/2012
 - 0.4 Mton CO₂ per year
 - max 10 Mton
- Two potential “flagship” projects in preparation (>2015)



NL Policy

- Netherlands Government has adopted CCS as one of the solutions for CO₂ emissions .
- Preference for depleted gas fields over other storage options
- Re use of existing infrastructure (see next slide)
- Need for Master plan to ensure efficient use of available capacity and infrastructure
- Research programs ongoing
- Public acceptance still is issue (proposed project Barendrecht)



Existing infrastructure

Abandonment principle: removal of equipment and boreholes
⇒ loss of opportunity for storage

Need for:

- Storage master plan (both for infra structure and storage capacity)
- Legal authority to prevent abandonment and/or ensure suspended abandonment
- Policy & financial matters: responsibility & financing mothballing

Legislation



Legislation:

- Scope of regulation
- International European context
- Dutch Mining Act



Typicality of CO₂ storage: long-term component

- **No monitoring** possible over a very long time period
 - Put emphasis on prevention (through proper site selection and characterisation)
 - Assess on sound scientific basis
- **External** factors
 - Be comprehensive in hazard/risk identification
- **Large uncertainty** in properties
 - Apply conservative approach or probabilistic approach
- **Limited performance data**
 - Use natural and industrial analogues
 - (Werkendam gas field, 78% CO₂)

What is subjected to regulation of CO₂ storage?

- **Effectiveness of emission reduction**
 - Guidelines for monitoring, reporting and verification
 - Kyoto instruments: Emission trading, Clean Development Mechanism, Joint Implementation & accounting of emissions
 - European Emission trade system (ETS) & Linking Directives
- **Health, safety and environment**
 - International guidelines for marine environment: OSPAR Convention and London Convention/Protocol
 - Relevant European Directives, i.e. EU draft storage Directive
 - National regulations in mining and environmental laws
- **Ownership, IPR, responsibility & liability, and insurance**
 - European Environmental Liability Directive
 - National regulation
- **(Spatial planning/resource management)**

General issues in developing regulation (not exhaustive)

- Composition of the CO₂ stream (*'overwhelmingly CO₂'*)
- Transfer of responsibility
- Long-term liability
- Cross-boundary effects
- No performance database/lack of actuarial data (UGS analogue)
- Detection limits of monitoring techniques
- Performance standards

Art 4 Site selection

(2) A geological formation shall only be selected as a storage site, if under the proposed conditions of use there is no significant risk of leakage, and if no significant negative environmental or health impacts are likely to occur.

EU Storage Directive

Art 7 Permit applications

Applications to the competent authority for storage permits shall include the following information: ...

- (3) The characterization of the storage site and complex and an assessment of the expected security of the storage pursuant to Article 4(2) and (3) ...*

- (5) A proposed monitoring plan pursuant to Article 13(2) ..*

EU Storage Directive

Art 13 Monitoring

(1) Member States shall ensure that the operator carries out monitoring (...) for (...):

- *comparison actual – modelled behaviour CO₂*
- *detecting migration of CO₂*
- *detecting leakage of CO₂*
- *detecting significant adverse effects for surrounding environment, human populations, or users biosphere*
- *assessing effectiveness corrective measures*
- *assessing whether stored CO₂ will be completely contained in future*

Dutch Mining Legislation

- Mining Act(2003) provides basic framework for storage licensing (CH₄, CO₂, N₂ etc.): storage permit, storage plan, monitoring, inspection, closure plan.
- No special rules on:
 - access to transport and storage of CO₂
 - long term stewardship of storage sites
 - financial arrangements long term monitoring

Regulation in the Netherlands – Important milestones in licensing

Preparation phase

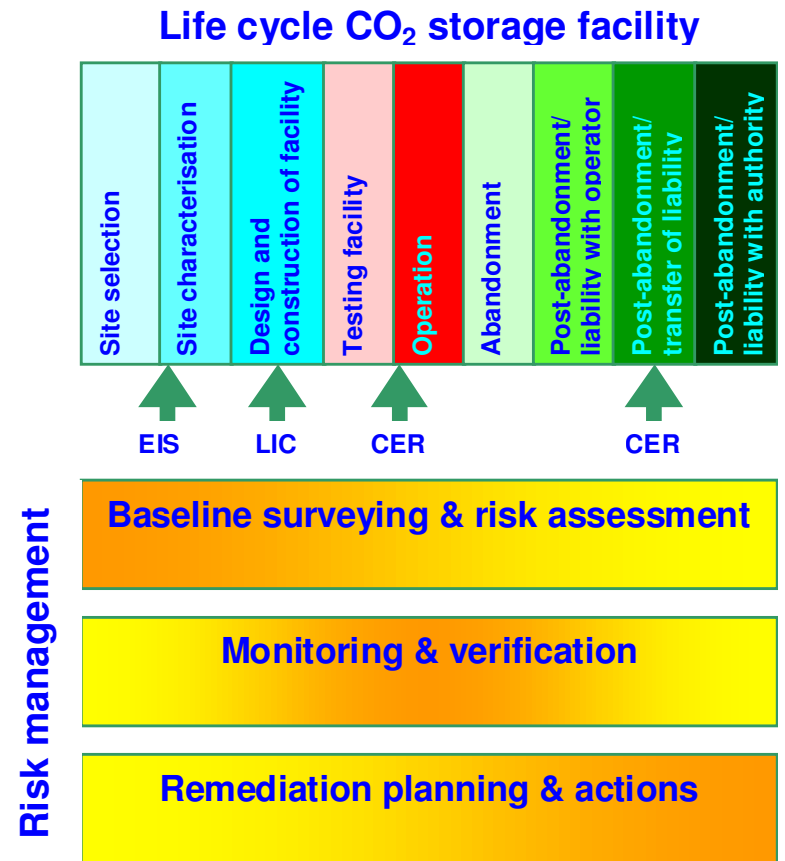
- EIA Approval by EIA-Commission
- Environmental License
- Storage Plan: site characterisation, assessment, monitoring, well integrity
- Measurement/monitoring Plan
- Drilling Programme

Closure phase

- Closure plan
- Well abandonment plan

After care

- Transfer of responsibility/liability
- Optional Monitoring



EU CCS directive vs Dutch Mining Act

New elements for Dutch Mining Act

- Transfer of responsibility (20 years after closure)
- Financial security operators during storage and before transfer
- Financial contribution operators for post transfer monitoring (30 years) and containment CO₂
- General rules on access to transport and storage
- Role EU Commission:
 - ✓ information on permit applications & transfer report by operator
 - ✓ non-binding opinion on draft storage permits and draft decision of approval of transfer of responsibility (both within 4 months)

Implementation EU directive + OSPAR guideline in progress



Risk analysis and Risk management



Content

- Types of risk
- What is risk management?
- Stages of a storage project
- Risk assessment (RA)
 - Qualitative RA
 - Quantitative RA
- Risk-based monitoring
- Remediation: Preventive and corrective actions

Types of risk: impact

Global impact

- Leakage of CO₂ back to the atmosphere lowering the affectivity of global CO₂ emission reduction

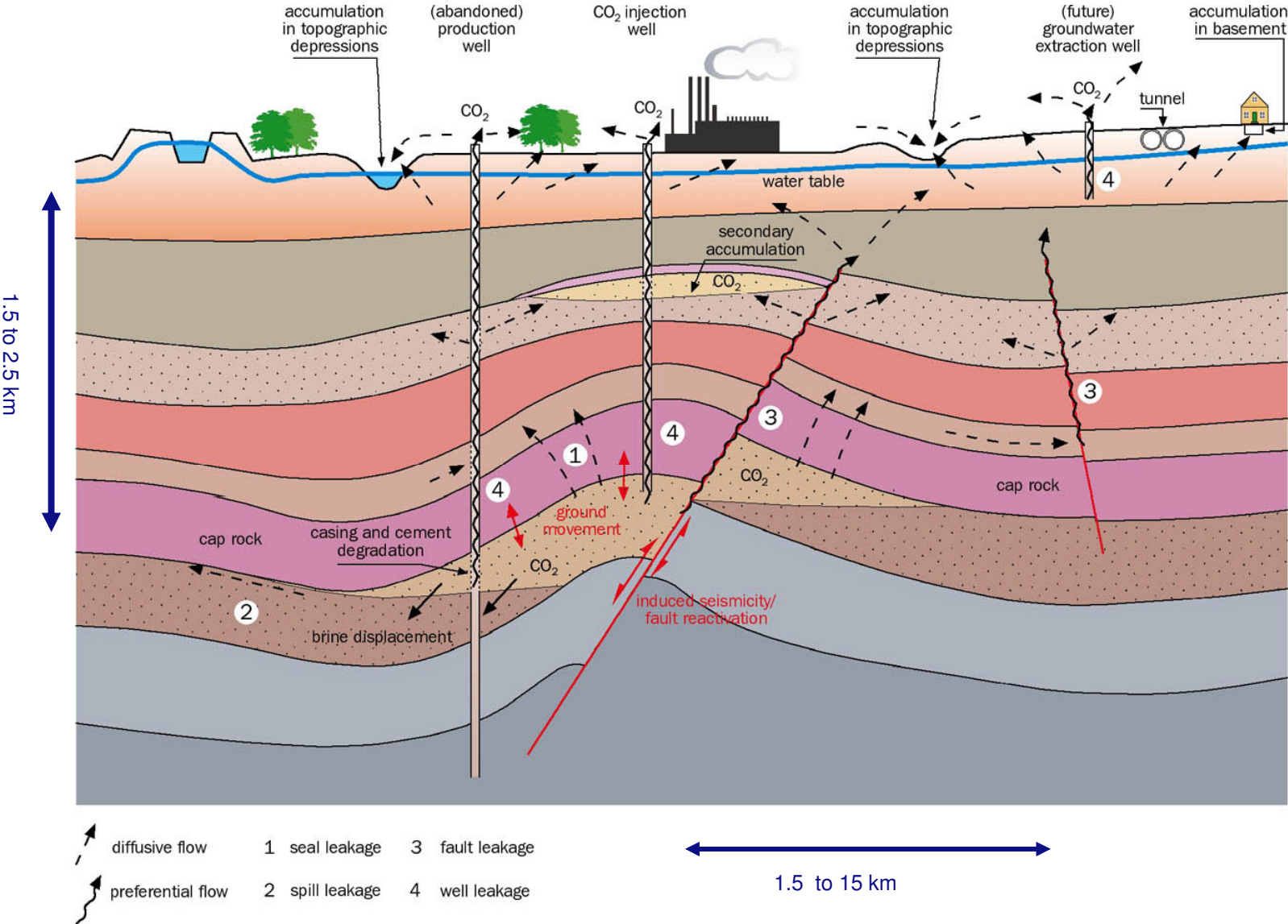


Source: Cudd Well control

Local impacts

- Leakage of CO₂ to the biosphere leading to unacceptable effects on men and environment
- Pressure/stress changes leading to gradual (aseismic) or episodic (seismic) ground movement
- Displacement of brine and fresh water

Potential migration pathways to be managed



Risk management of CO2 storage

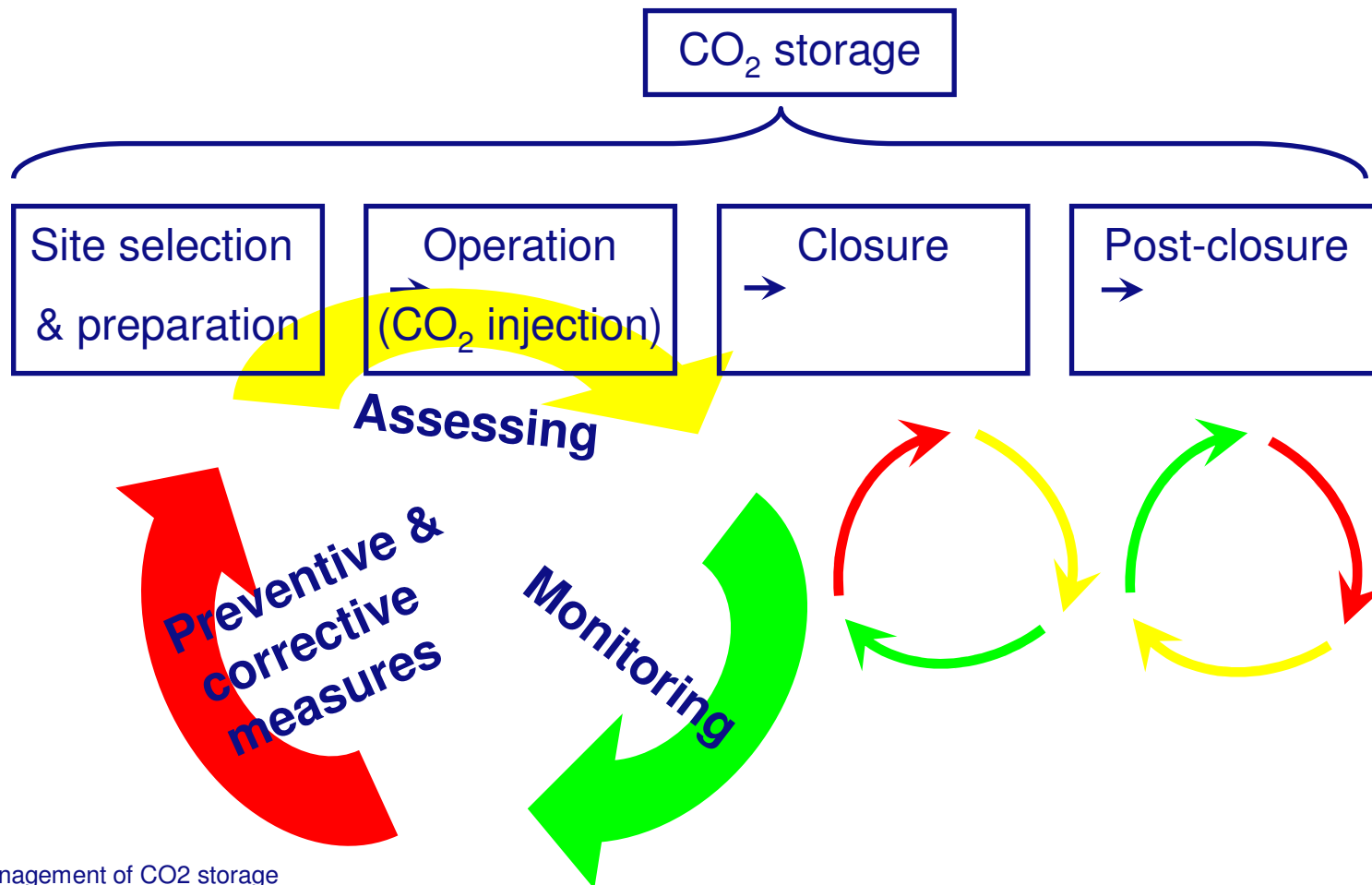


Risk management

- The process of **assessing, monitoring and mitigating** risks during the lifetime of a CO₂ storage facility so that they can be kept below pre-defined **performance/risk levels**.
- The active process of risk management comes to an end when the facility has reached a fail-safe condition.

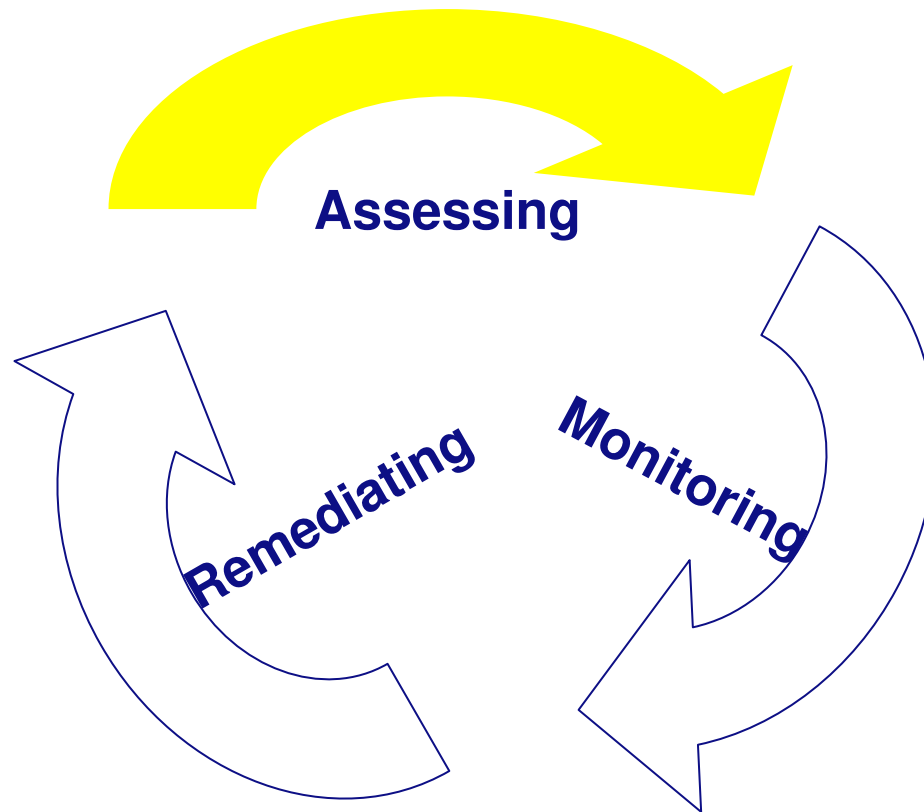


Risk management during CO₂ storage lifecycle

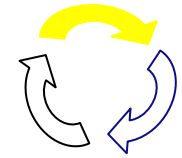


Risk management

I. Assessing risks



Risk assessment



Objective

- Identify and evaluate risks which may affect the containment of CO₂ and can lead to leakage of CO₂

1. Assessment basis

Defining the scope and purpose of assessment

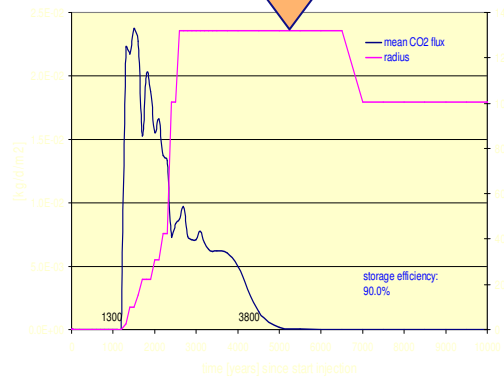
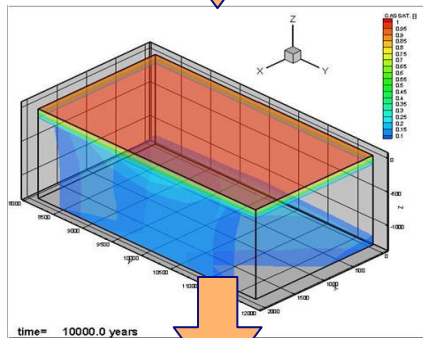
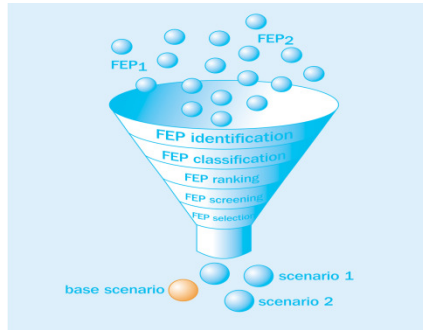
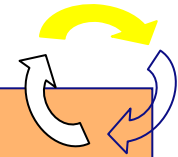
2. Qualitative assessment

Review of existing programme of technical studies

3. Quantitative assessment

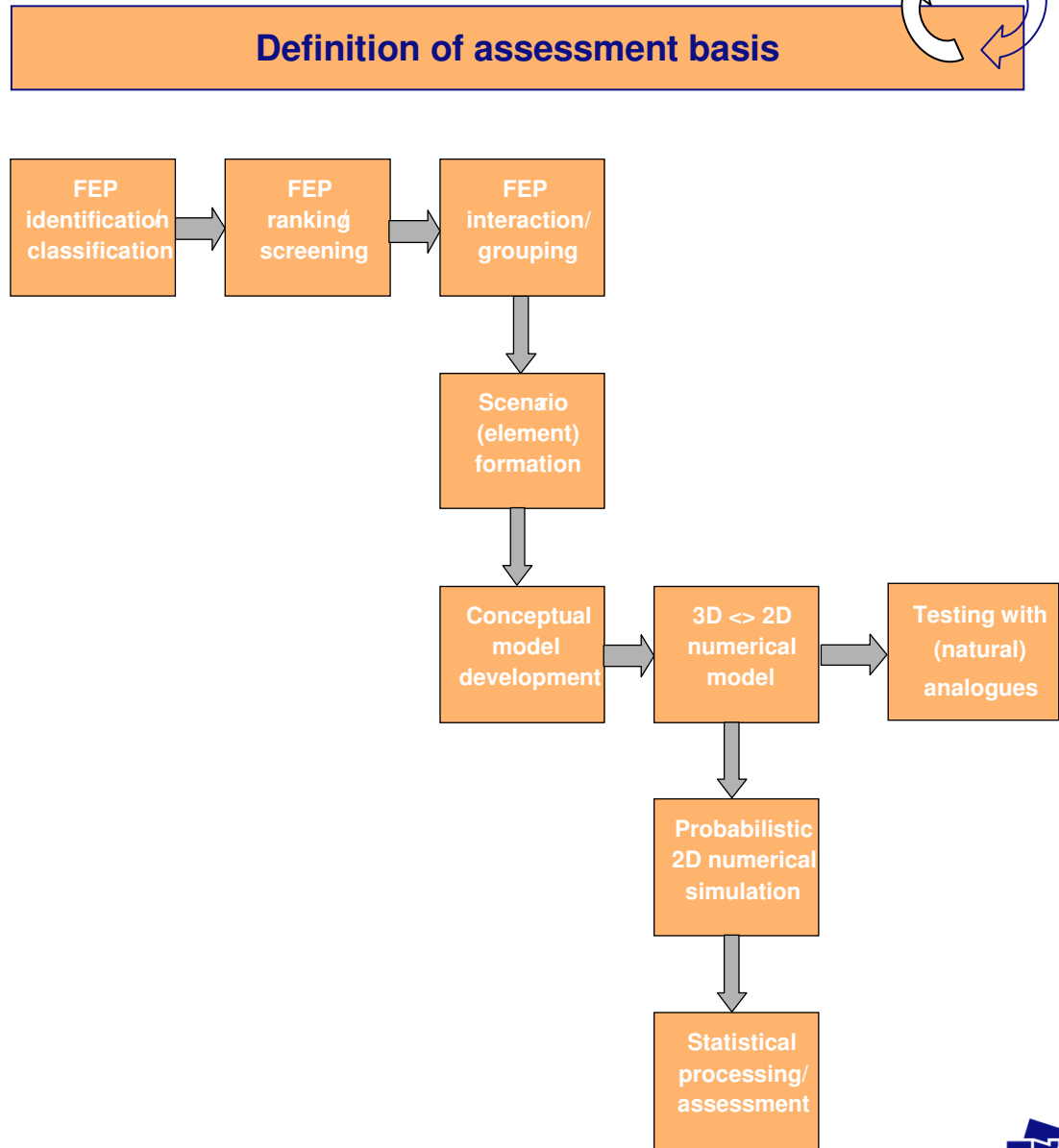
Quantitative evaluation of CO₂ containment

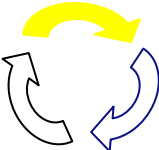
Risk Assessment Work Flow



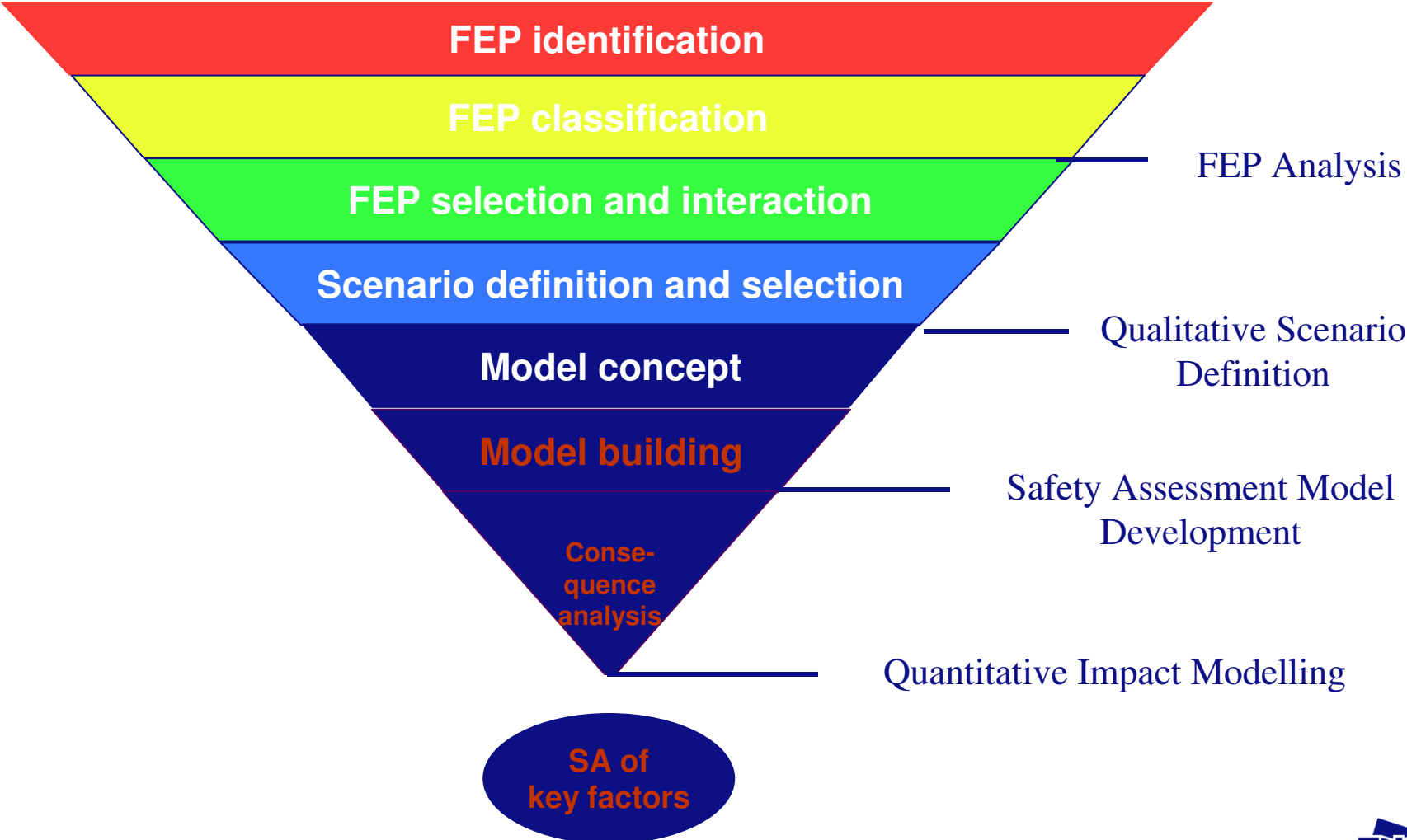
Risk management of CO2 storage

Qualitative	Scenario analysis
	Model development
Quantitative	Consequence analysis

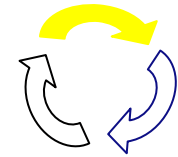




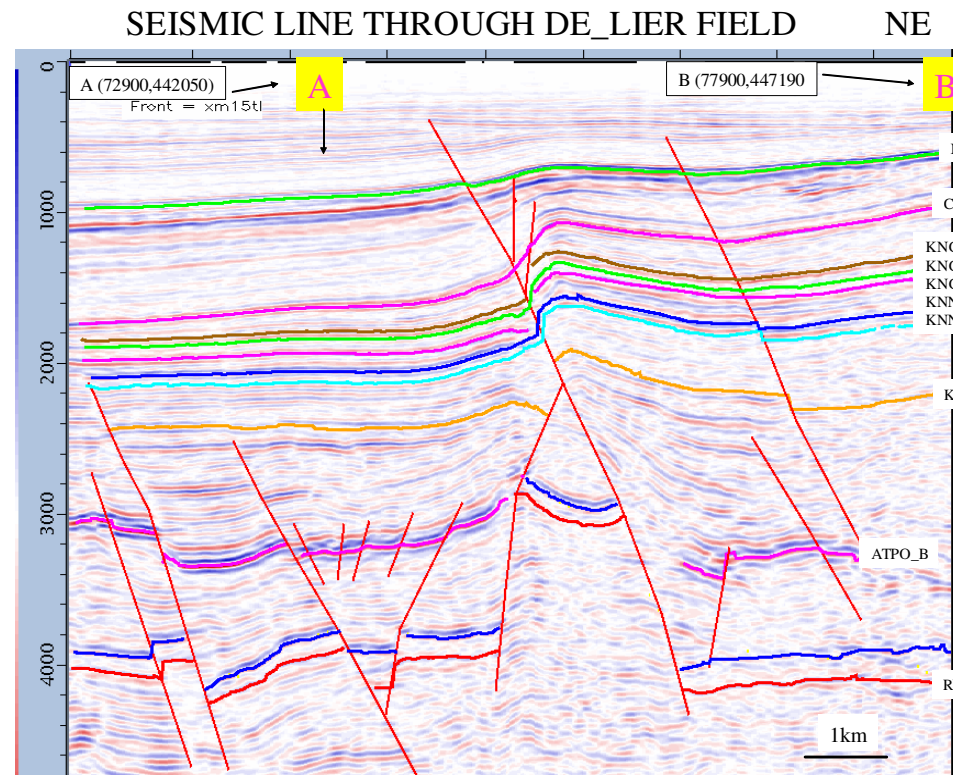
Qualitative scenario analysis



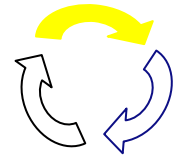
1. Defining the assessment basis



- Geographical and geological setting
- Containment concept
- Assessment target



2. Qualitative assessment



Objective

- Evaluate completeness of programme of technical studies

Qualitative assessment

1. Preparation and screening of the FEP database
2. Ranking of FEPs by experts
3. Preparation of a workshop document for the experts
4. Input of the experts is processed by TNO
5. Workshop with experts: Identifying leakage paths and related FEPs
6. Brief report of the conclusions of the workshop: Review of existing programme of technical studies

Improvements

- SQL database – web based

- Questionnaire

- Online Database Manager (FEPMan)

Risk management of CO2 storage

FEP workshop TNO

Home | FEPQuest | FEPMan | FEPSelect | Admin

Select a project:

Select a case:

Welcome to the FEP module

In the upcoming FEPWorkshop you will be evaluating risk factors. The purpose of this interface is to make everybody acquainted with the case we will be studying. Therefore we kindly ask you to work through the modules FEPQuest and FEPMan.

FEPQuest

Questionnaires are fast ways to gather data from groups of respondents. In this module, qualitative and quantitative questions are presented to collect specific geological information for the case study.

Each question is linked to one or more FEP Categories and the degree of the answer is going to highlight the relevance for the second module, the FEPMan.

Please fill out the questionnaire first and proceed to the FEPMan when you're done.

FEPMan

The main objective of the FEPMan is to enable you to select relevant FEPs to be included in the discussion at the FEP workshop, starting from three leakage scenarios, well seal and fault leakage. Your are aided in the selection by the help of the outcome of the questionnaire.

The FEPMan renders a list of categories (first column) that encompass the risk factors. Split into 'specific level' and 'system level' you can click the categories to get an overview of the risk factors that fall into the category (second column). Every risk factor falls within only one category. The categories show up in shades from grey to red, depending on your answers in the questionnaire. The red categories are the ones that we think should receive more attention because you selected an answer in the questionnaire that indicates a possible risk.

We kindly ask you to select a total maximum of 10 FEPs from High Level events and processes and 5 FEPs from Specific Level events and processes you think are most important from the complete list.

[Click here for a complete manual \[pdf\]](#)

FEP dbase TNO - Mozilla Firefox

Bestand Bewerken Beeld Geschiedenis Bladvijzers Extra Help

http://edison.nitg.tno.nl/fep/current/main.php?action=fepman&category=16

Most Visited Customise Links Free HotMail Windows Media Windows

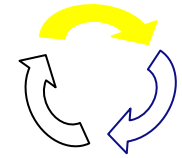
FEP workshop TNO

Home | FEPQuest | FEPMan | FEPSelect | Admin

Select FEPs that will be used

Categories	FEPs on Seal Capacity Alteration
Specific level 0/21	(tick to include)
Well Integrity	<input type="checkbox"/> 66 Destruction of seal integrity
Cement Integrity 0/4	<input type="checkbox"/> 223 Clay shrinkage
Casing Integrity 0/2	<input type="checkbox"/> 224 Clay swelling
Operational 0/6	<input type="checkbox"/> 267 Dehydration
Seal Integrity	<input type="checkbox"/> 623 Desiccation of clays
Seal Capacity Alteration 0/5	
Spill Point 0/1	
Fault Integrity	
Fault Mechanisms 0/3	
System level 0/63	
General	
Natural Changes in the system 0/20	
Human activities in the underground 0/5	
Injection Concept 0/4	
Geo Chemical Processes 0/7	
Geo Mechanical Processes 0/5	
Thermal Processes 0/2	
CO2 Sequestration Concept	
Flow, Transport, Interactions 0/11	
Mineralization and Precipitation 0/9	

Outcome and Expected Results of FEP Workshop



- Initial step for feasibility study
- Risk scenario formation
- Gain confidence on suitability and feasibility of the site
- Traceability and transparency for the decision making



3. Quantitative assessment

Objective

- Quantitative evaluation of risks which may affect the integrity of the storage site and can lead to leakage of CO₂
- Predict the performance, i.e. the leakage rates, of CO₂

• Research items

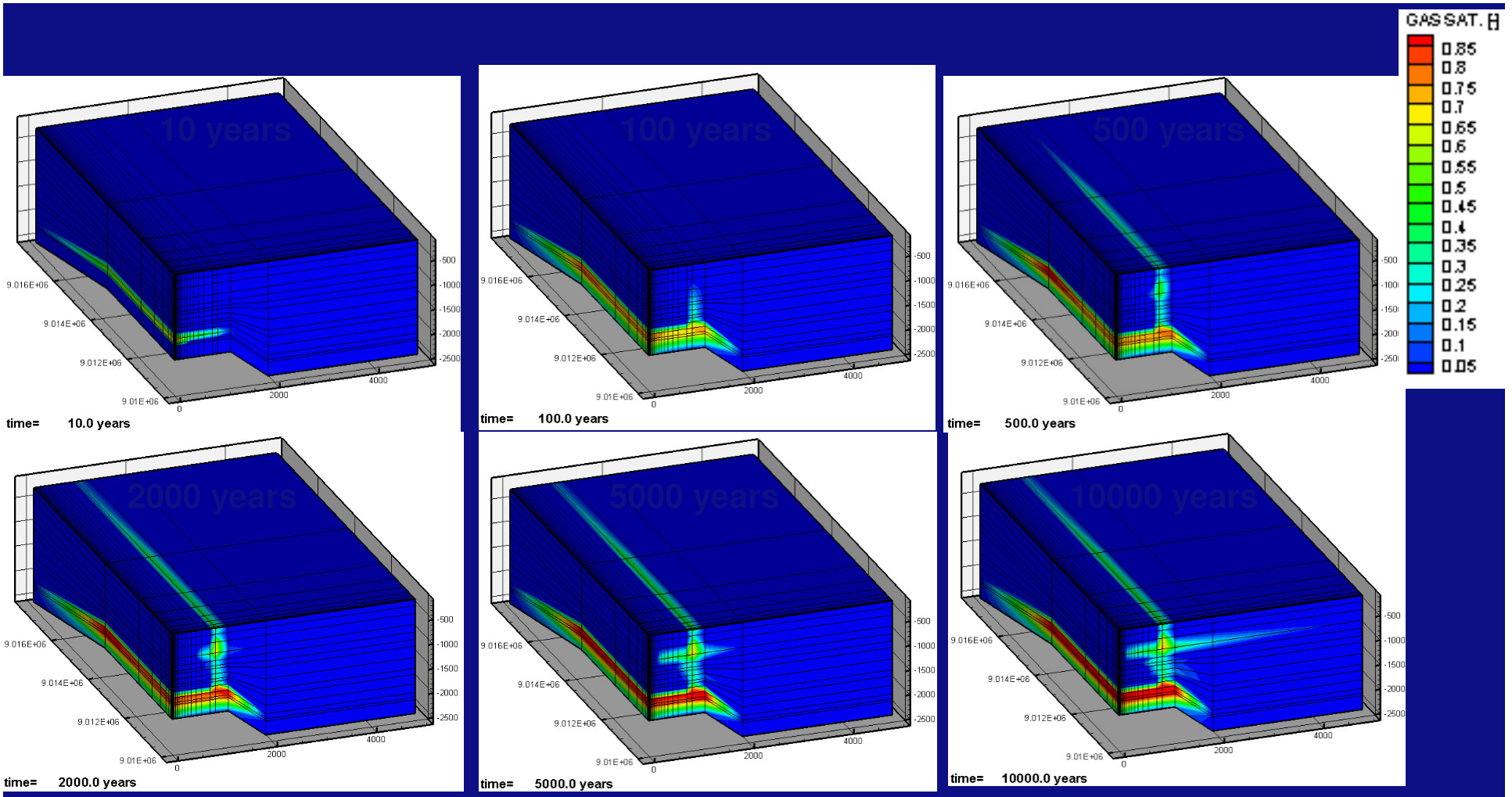
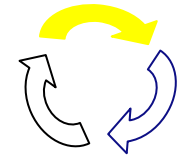
- Analysis of seal integrity (C, M)
- Reservoir integrity (F, C)
- Well integrity (C, M)

• Methods:

- Numerical Models and Reservoir Simulators
- Deterministic and Probabilistic Models

(F = Fluid flow processes)
(C = Chemical processes)
(M = Mechanical processes)

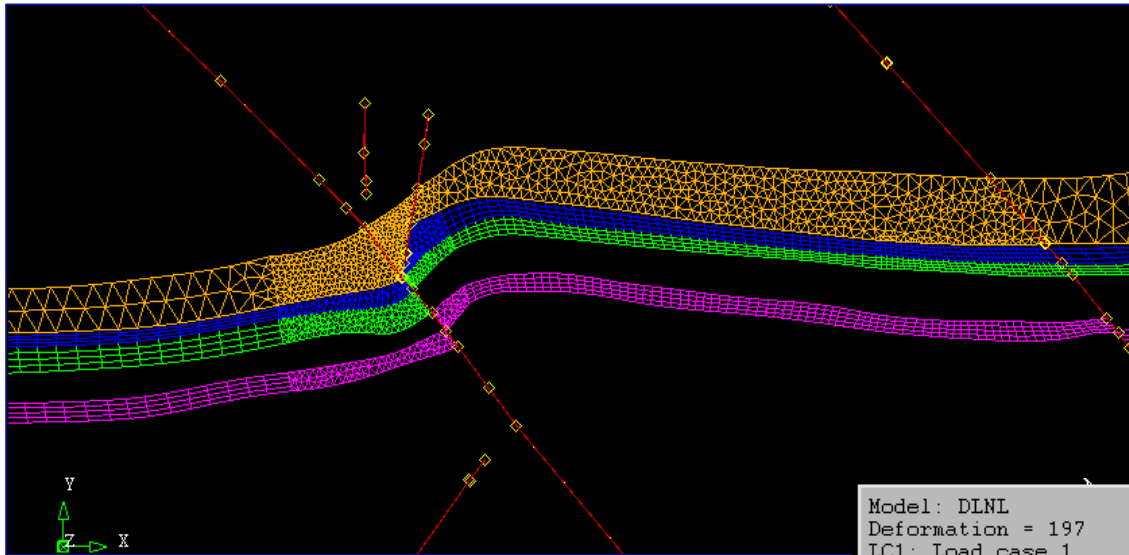
Performance Assessment (PA) Fault leakage



Risk management of CO₂ storage

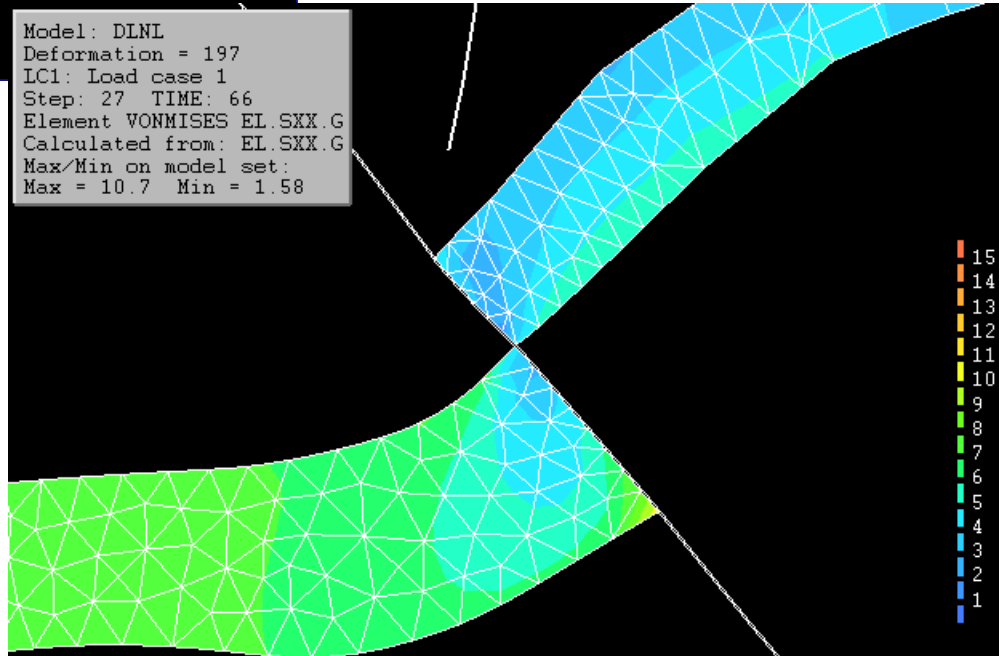


Mechanical seal and fault integrity

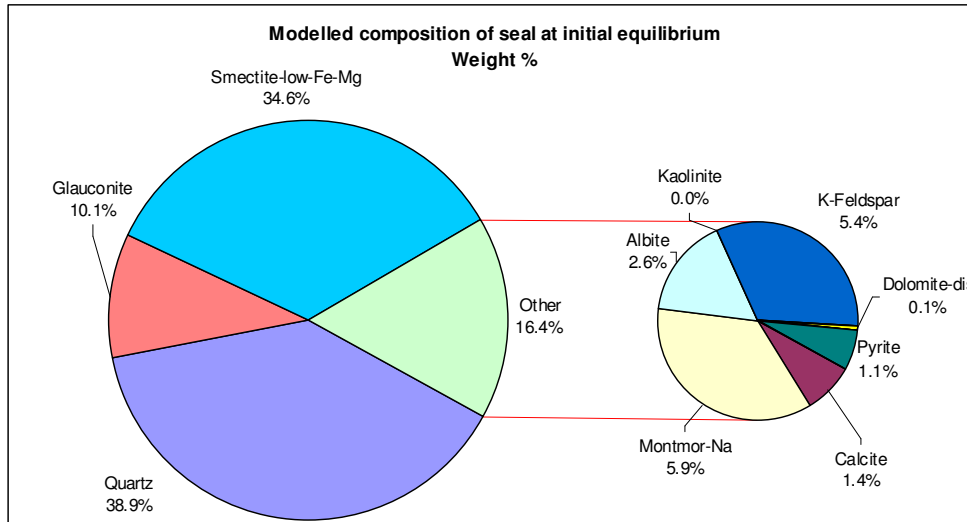


Fracture propagation:
PWRI-Frac simulator

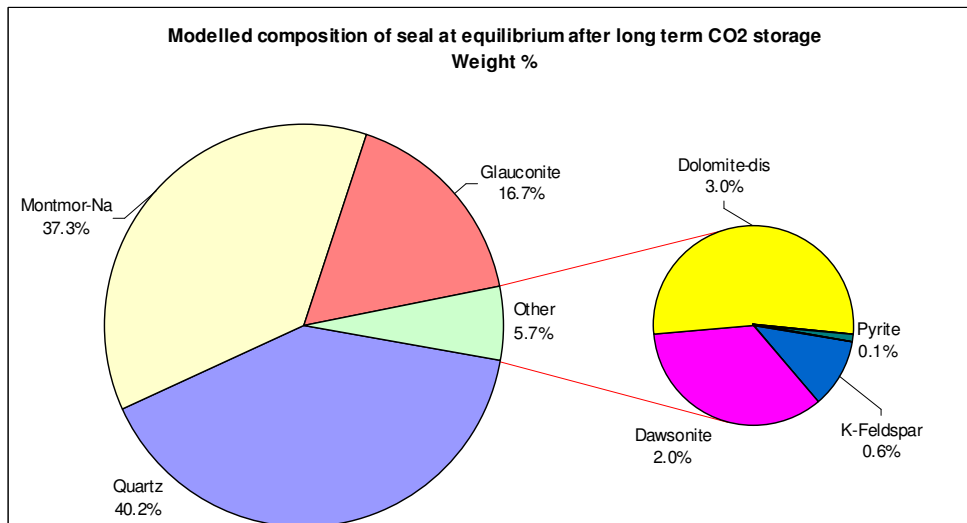
The largest stress change
at reservoir edges



Chemical integrity of reservoir and seal



Significant
re-arrangement
Minerals



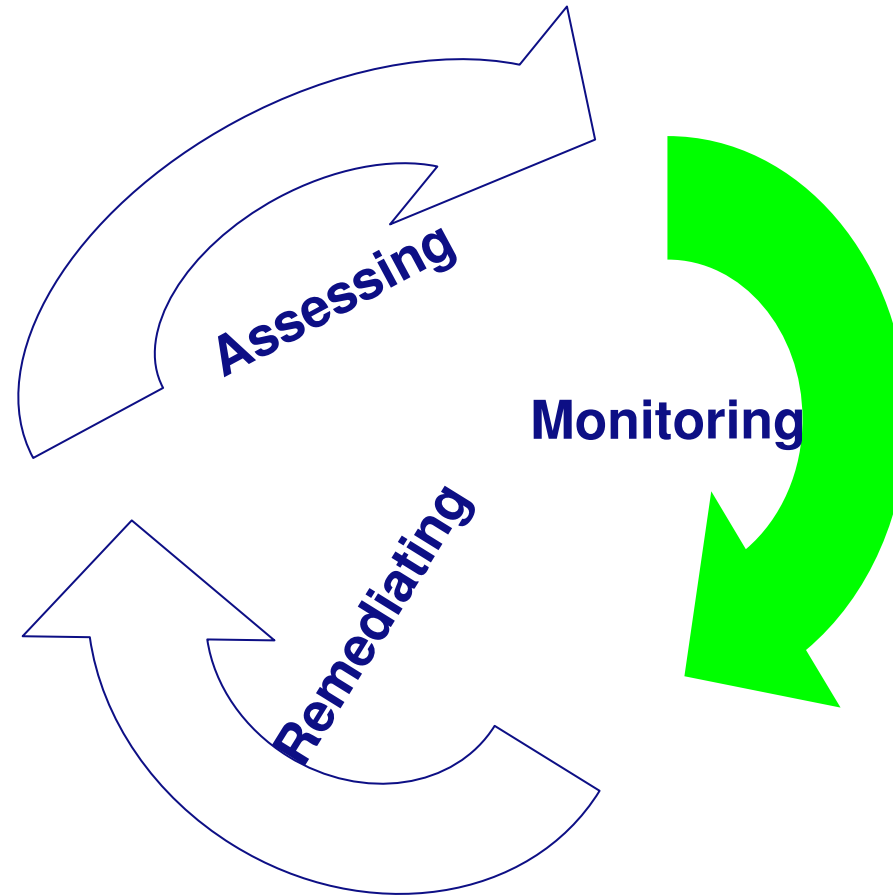
Decreased porosity

Risk management of CO₂ storage



Risk management

II. Monitoring risks

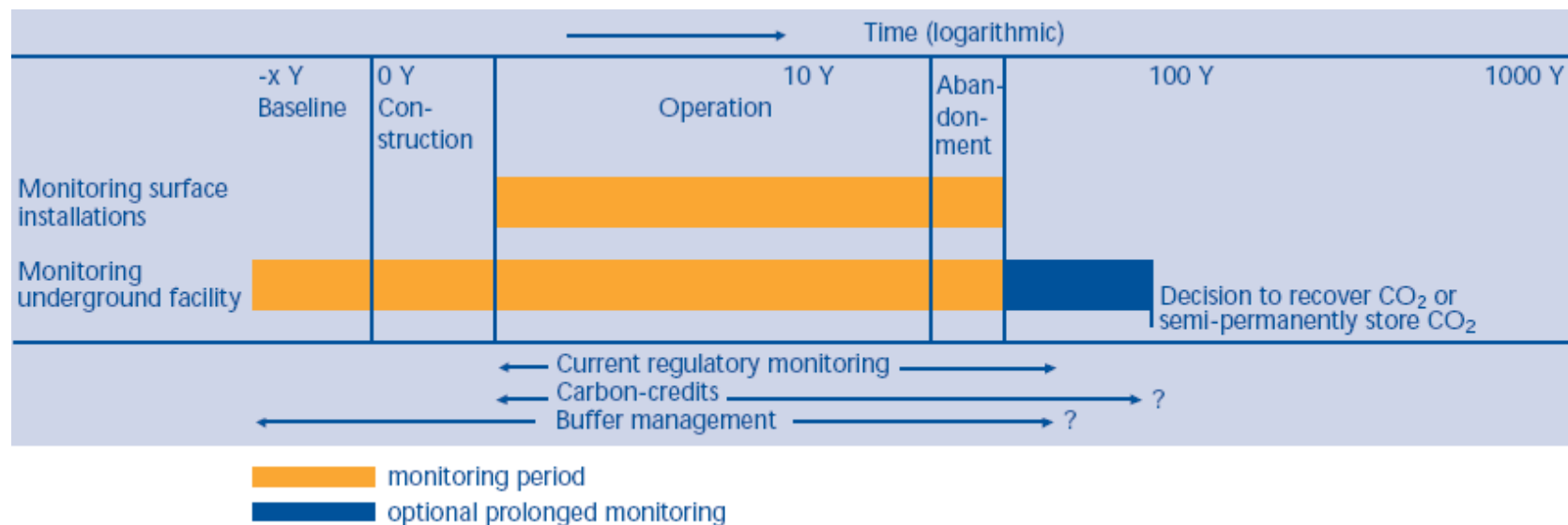


Risk Management: 2. Risk – based Monitoring



Monitoring requirement:
 – Provide (short-term) measurements to test long-term assessment

Other monitoring purposes
 – Operational monitoring
 – Control HSE criteria
 – Initiate mitigation measures
 – Verify for emission trading
 – Understand storage process
 – Test novel monitoring technique
 – Visualise storage for public

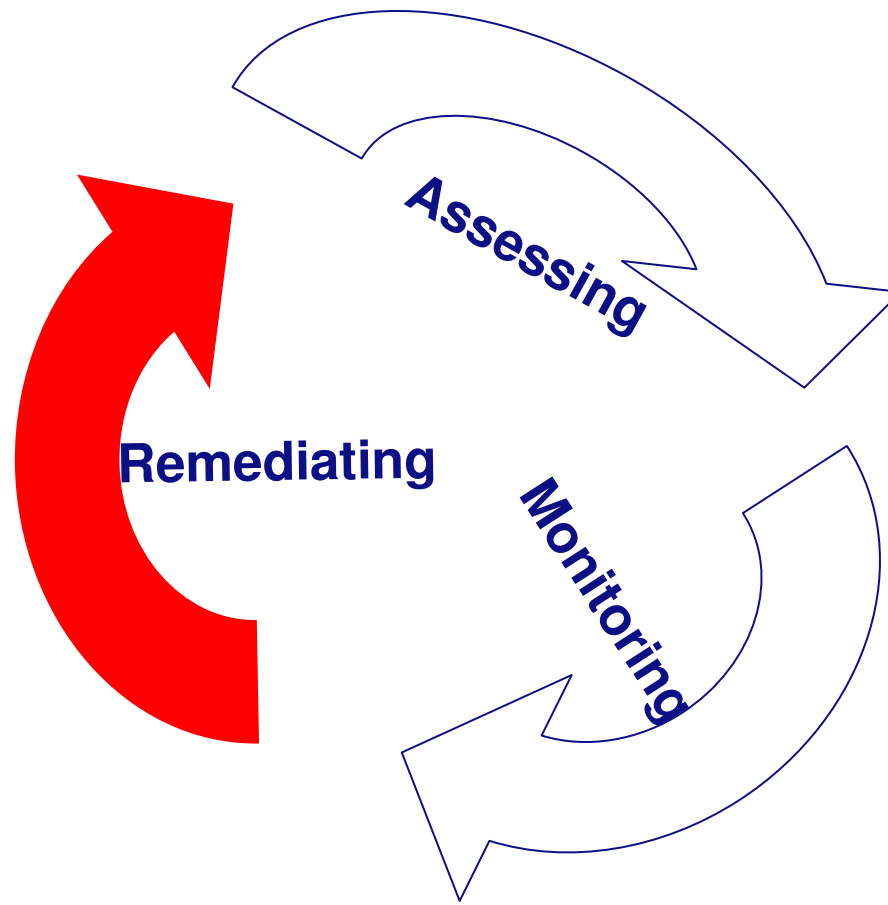


Risk management of CO2 storage



Risk management

III. Remediating risks



Risk management: 3. Mitigation



- *Control measures of*

- *preventive nature*

- Site characterization
 - Engineering design

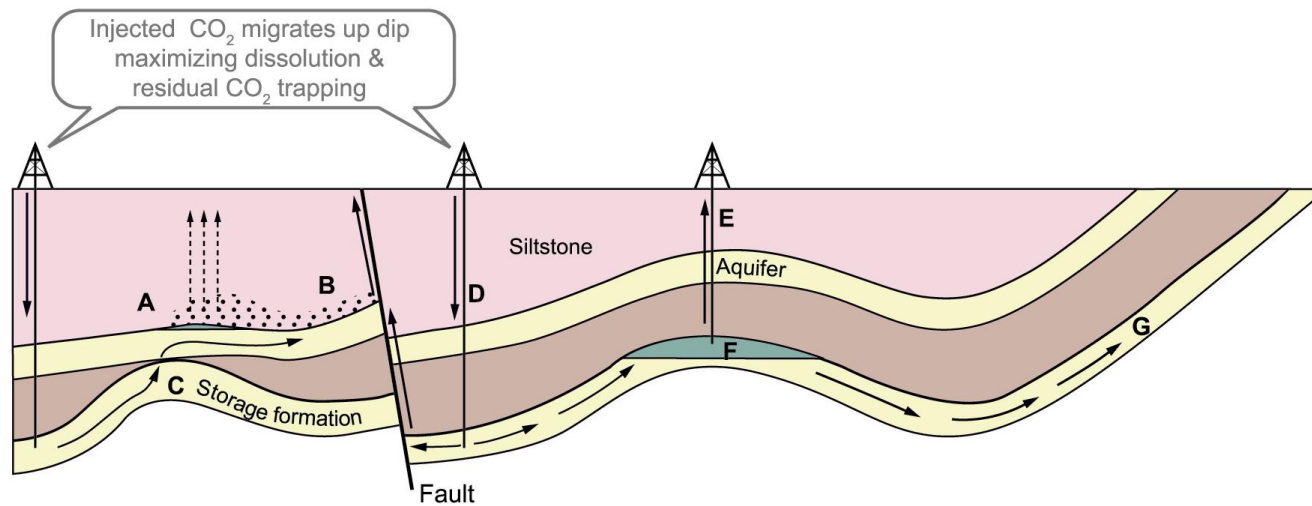
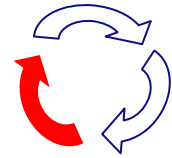
- *corrective nature*

- Adapt operation plan
 - Adapt engineering design
 - Stop injection
 - Release injected CO₂



Risk management:

3. Mitigation measures



Potential Escape Mechanisms

<p>A. CO₂ gas pressure exceeds capillary pressure & passes through siltstone</p>	<p>B. Free CO₂ leaks from A into upper aquifer up fault</p>	<p>C. CO₂ escapes through 'gap' in cap rock into higher aquifer</p>	<p>D. Injected CO₂ migrates up dip, increases reservoir pressure & permeability of fault</p>	<p>E. CO₂ escapes via poorly plugged old abandoned well</p>	<p>F. Natural flow dissolves CO₂ at CO₂ / water interface & transports it out of closure</p>	<p>G. Dissolved CO₂ escapes to atmosphere or ocean</p>
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Remedial Measures

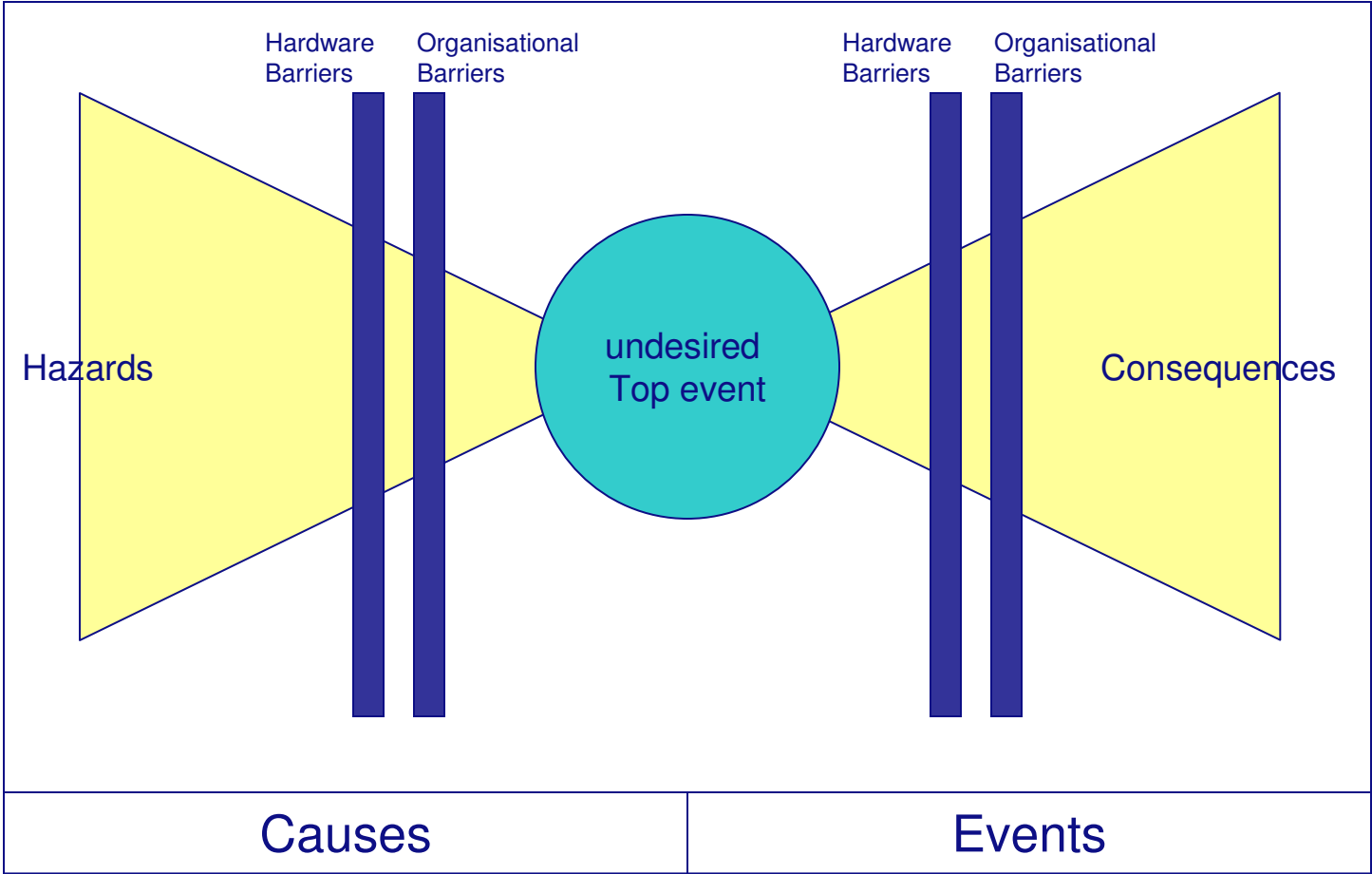
<p>A. Extract & purify ground-water</p>	<p>B. Extract & purify ground-water</p>	<p>C. Remove CO₂ & reinject elsewhere</p>	<p>D. Lower injection rates or pressures</p>	<p>E. Re-plug well with cement</p>	<p>F. Intercept & reinject CO₂</p>	<p>G. Intercept & reinject CO₂</p>
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Closing remarks

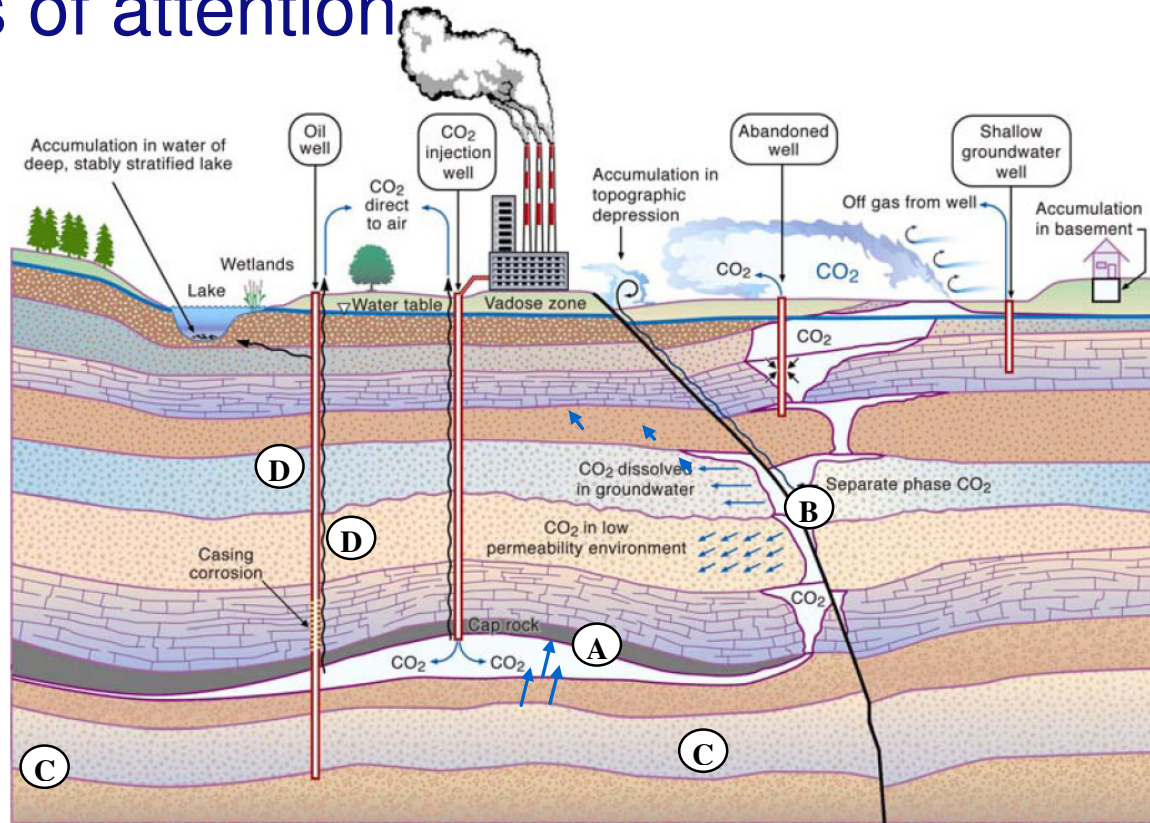
- **Typicality of CO₂ storage:**
 - long-term component
- **No monitoring** possible over a very long time period
 - Put emphasis on prevention
(through proper site selection and characterisation)
 - Assess on sound scientific basis
- **External factors**
 - Be comprehensive in hazard/risk identification
- **Large uncertainty** in properties
 - Apply conservative approach or probabilistic approach
- **Limited evidence to date**
 - Natural and industrial analogues



Bow tie Risk model



Main points of attention



Hazards

- Well integrity
- Cap rock
- Faults
- Spill point

Barrier

Monitoring

Well Integrity Failure:

Main Hazards(1)

- Hazard
 - Failure of casing
 - Failure of cement plugs or sheath
- Barriers
 - CO₂ resistant well completion material (surface and downhole)
 - CO₂ resistant cements
 - CO₂ Blow out control and equipment
 - Well abandonment designs

 - (Time lapse) logging methods to identify hydraulic isolation, porosity- & permeability cement, casing corrosion, detection of flow behind casing etc.

Reservoir and caprock:

Main hazards (2)

- Hazard
 - Reactivity, dissolution, settlement and mineralization.
 - Post production caprock integrity.
 - Fracture sensitivity and injectivity behavior .
 - Dehydration of shale by CO₂ .
 - Lower CO₂ breakthrough pressures through shale (as compared to hydrocarbons).
 - Self enhanced leakage behavior .
 - Geomechanical modeling.
- Barriers
 - Thickness of seal and reservoir
 - Composition of seal and reservoir

Monitoring (barriers)

- Micro seismicity
- Down hole pressure and temperature
- Well logging
- Continuous H₂O monitoring
- Geochemical tracers
- Soil gas survey
- Others..



Messages on CO₂ storage

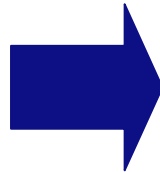
- CO₂ storage: *individual* site studies.
- CO₂ storage is not the usual E&P activity.
- E&P has the technical and scientific basis and best practice to make a significant contribution.
- Empty gas reservoirs have, compared to aquifers ,a proven seal for **CH₄**.
- “Indefinite future” is a long time.

Barendrecht Demonstration project



Barendrecht project scope

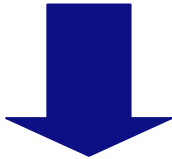
Pernis Refinery:
Almost 1 million tonnes
of pure CO₂ annually



Winter:
400,000 tonnes CO₂ in
Barendrecht reservoirs

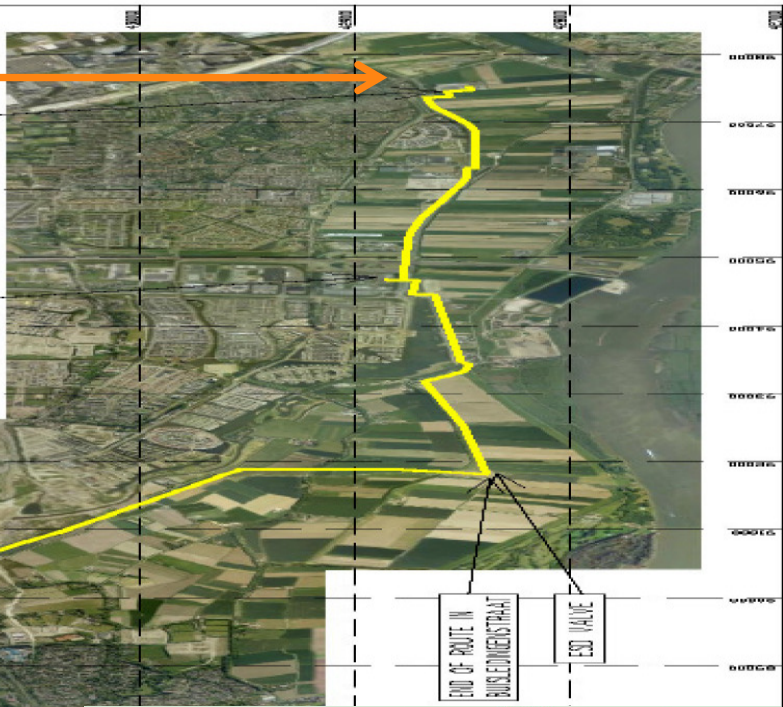
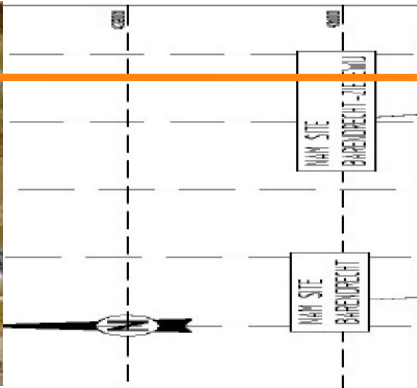


Annually:
150,000 tonnes of CO₂
to soft drinks industry

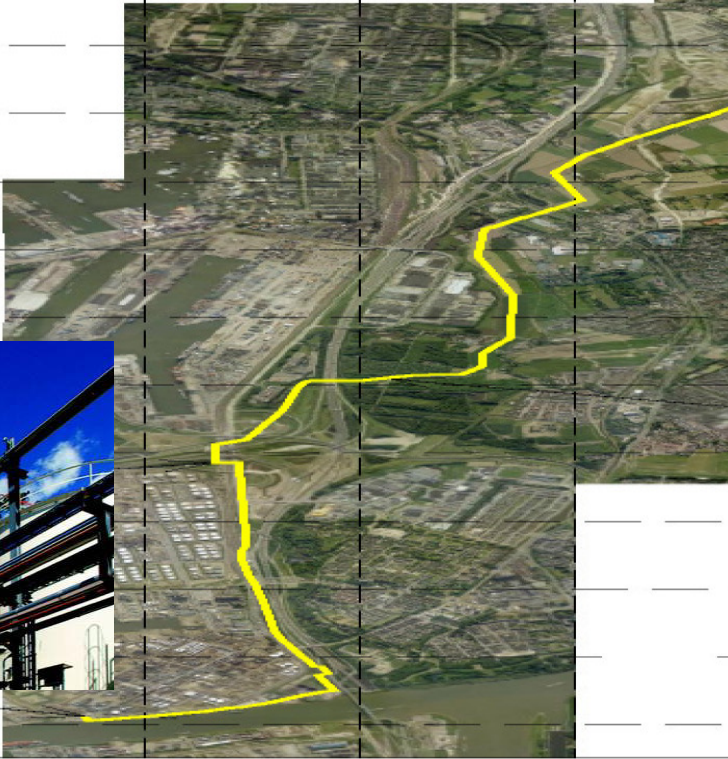


Summer:
380,000 tonnes of
CO₂ to greenhouses

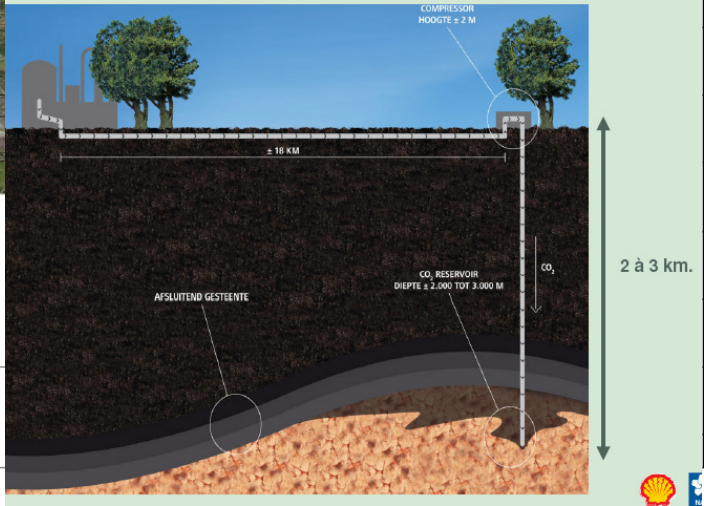




FIN OF ROUTE IN
 BOULEWARDSTRAAT
 ESD VALVE

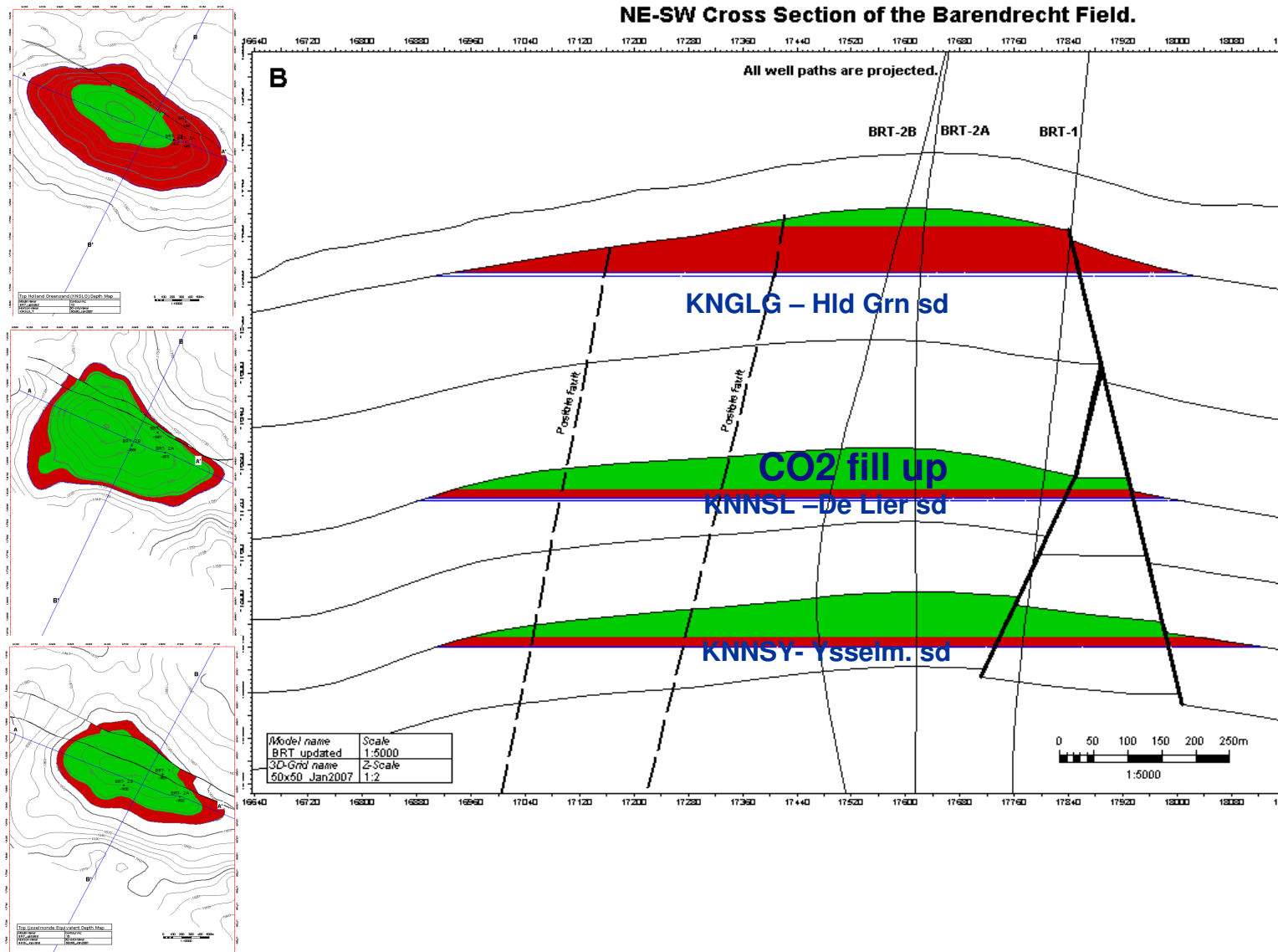


OEPS ST
 PLOT 16





Barendrecht Field

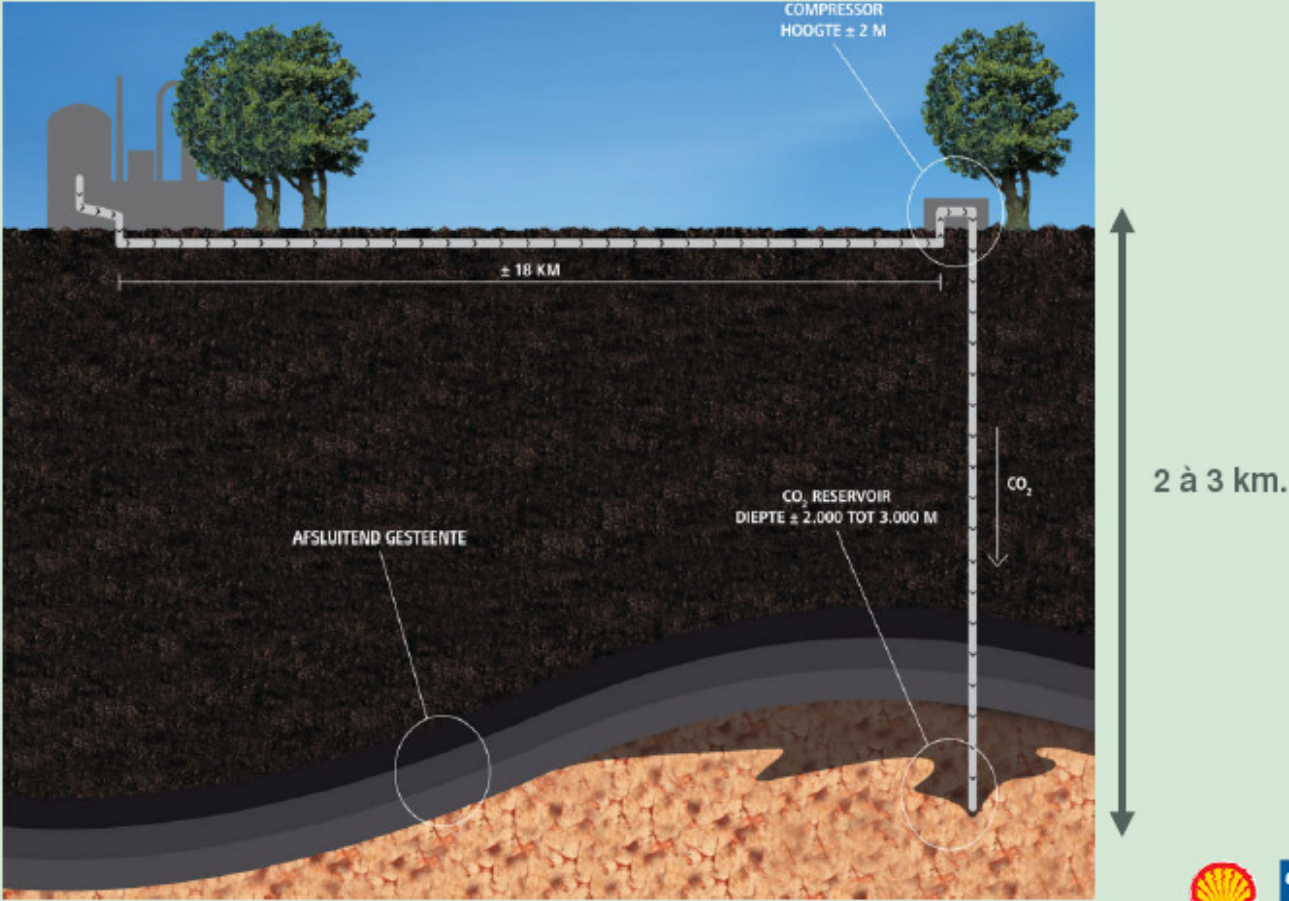


What makes Barendrecht so suitable?

- Relatively unique situation:
 - Available in short term
 - Suitable CO₂ source (>99% purity)
 - Suitable field reservoirs (safe, almost fully depleted)
 - Learnings on entire life cycle would be quickly available
 - Short distance to CO₂ source
 - Region where people take climate problem seriously and are keen to develop a CO₂ infrastructure (Rotterdam Climate Initiative)

Public misinterpreted size of trees vs depth

Hoe wordt CO₂ opgeslagen?



Barendrecht field located under populated area.
Many worries not based on facts

Barendrecht-velden



Thank you!

